## A Tribal Perspective about the Taos Pueblo Water Settlement

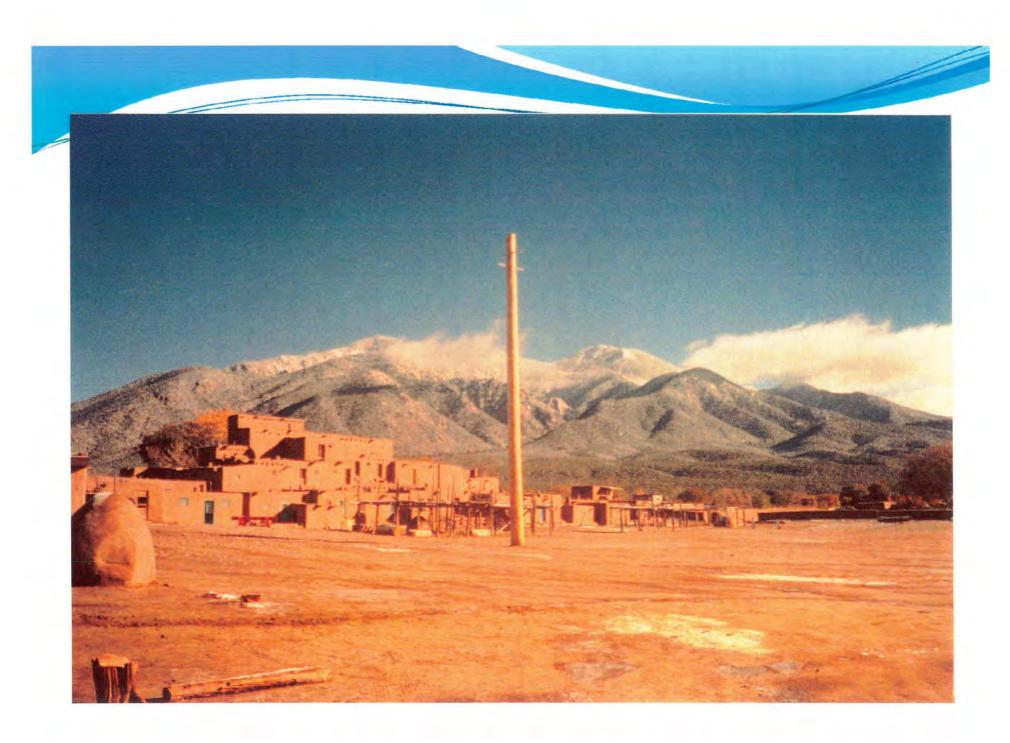
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## Taos Pueblo: The Place, the People, the Water:

- Tuah-tah, The Place of the Red Willows, a World Heritage Site/living culture
- Taos People -prehistorically and historically, agriculturalists, hunters and gatherers. Settled in Taos Valley.
- Lands range from 6500 feet to 13,000 feet in elevation





# Water...The Essence... Our Lifeblood

 Water is a blessing that is part of creation and perpetuation of life itself...our lives...the lives of food crops and the lives of animals and birds, and indeed for all living things.



### **Centuries of Disputes over Water**

- Europeans arrived in 1500's & began settlements
- Pueblo allowed use of water for humanitarian reasons
- Settlers encroached on Pueblo lands and water
- Earliest formal water dispute was in 1823-Fair
- 1893 U.S. Territorial Court Decree not favorable
- Local agreement for use of water on a time basis

## **Adjudication and Response**

- U.S. filed claim as trustee; filed historic use claim in 1989 and later amended claims
- Tribe intervened on own behalf in 1985
- Early work by Tribal Council and Governor's Office.
- Litigation Case developed.
- Value of Claim documented

#### **Negotiations:**

- Local Parties agreed to negotiate a settlement in 1989;
- Litigation on-hold while negotiations are in process;
- Council appointed negotiation spokesmen and Tribal Water Task Force;
- Negotiations were initially adversarial, complex and difficult;
- Elements and principles developed to provide framework for negotiations.

### **Negotiations:**

- Technical, Legal and Principals committees established;
- Technical studies-BIA/Tribe; Congressional appropriation for deep ground water study;
- Plenary sessions and also bilateral negotiations were necessary;
- Pueblo was central party; involved in more sessions than other parties;
- Mediator assigned.

#### **Negotiations:**

- United States involved in the negotiations through the Federal Negotiating Team as Trustee and for its interests.....
- The State, a prominent party.
- Big Motivator: Litigated Outcome
- Negotiations from 1989 to 2006.

### **Strong Points**

- In Taos Valley since Time Immemorial;
- Prehistoric unchallenged use of all land and water in Taos Valley;
- Hands-on use of water resources through agriculture. 5,220 Prehistorically Irrigated Acreage and 5,713 Historically Irrigated Acreage;
- Senior, aboriginal rights based on prehistoric, and on-going presence;
- Own watershed and located at upper end of water systems.

#### **Difficult Issues**

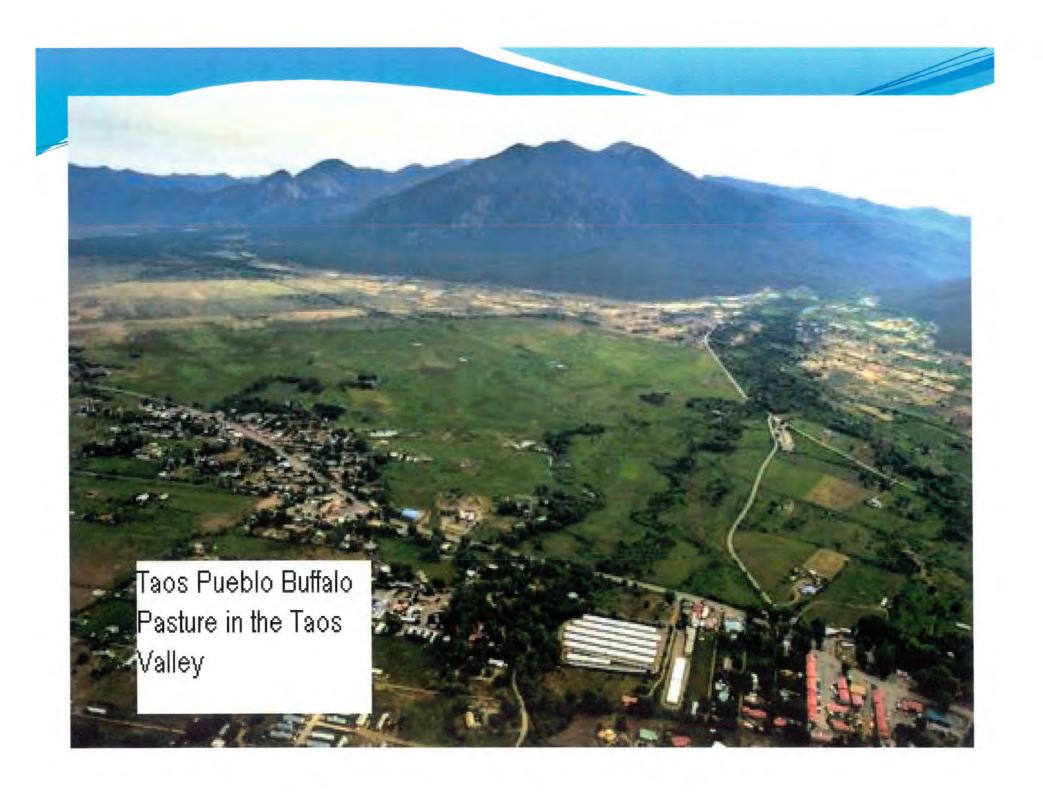
- Loss of lands due to influx of population
- Age-old disputes, Old agreements and Court imposed decrees
- Local perceptions/misperceptions
- Groundwater issues
- Threat of Litigation
- Limited surface water supply
- Intra-sovereign conflicts
- Limited resources for costs
- Forbearance

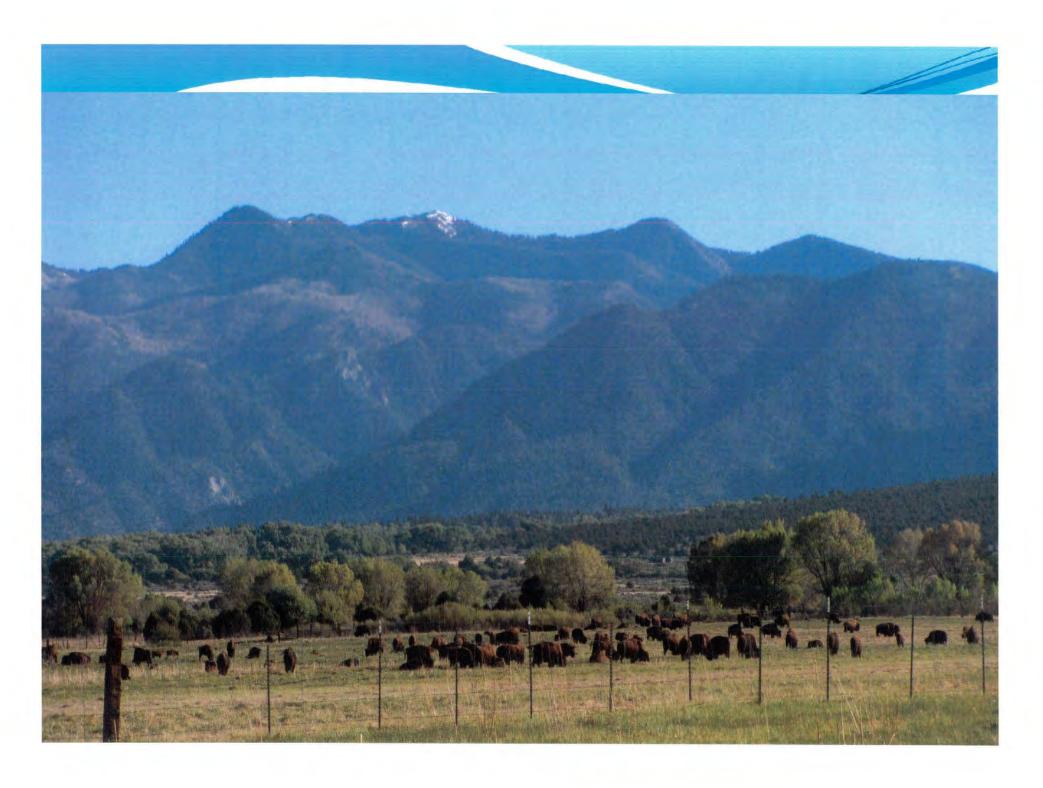
## Some key negotiation Goals

- Priority dates-Senior Aboriginal
- Surface water to initially irrigate about 50% of HIA
- Groundwater supplies for current and future needs
- Special protections (Buffalo Pasture)
- Alternative water supplies -SJCP
- Water marketing-SJCP
- Water development projects-Irrigation, W/Wastewater, MRI
- Funding for water development

## A Core Issue: Protection of Buffalo Pasture Sacred Wetland

- Buffalo Pasture- a culturally-important wetland;
- Effect on Buffalo Pasture from pumping of groundwater by municipal wells;
- Goal: Protection of sacred wetland now and in future from deterioration due to groundwater production;
- Solutions Negotiated;
- Buffalo Pasture Recharge Project-Early Implementation Project





#### **Results:**

- Agreement in Principle signed in 2004;
- "Draft Settlement Agreement" signed in 2006;
- 2007 to 2010-Negotiations moved to the congressional and federal phase;
- Settlement legislation introduced in 2008 and again in 2009; Hearings held; passage by Congress and signed by President Obama-2010.



## **Currently:**

- 2011: Draft Settlement Agreement being conformed to legislation as enacted;
- Partial Final Decree and other court documents in process;
- Early implementation of necessary projectspending subject to early funding distribution;
- New Settlement Agreement -Signing by parties and Secretary of Interior. 2011??

## **How Did the Parties Come Together?**

#### **Concerns and Fears:**

- Litigation costs
- Litigation time
- Litigation outcome
- Litigation uncertainties
- Uncertainties about water quantity and groundwater production-impacts on Buffalo Pasture

## Negotiations

#### **Benefits:**

- Funding
- Known quantity of water
- Additional/Alternative water supply-SJCP
- Resolution of old issues over water
- Desire to end / minimize water disputes
- Controlled groundwater pumping

## Reality

- Limited Funding
- Water quantity uncertainties due to forbearance, and drought and climate change uncertainties.
- Additional/alternative supply reduced
- Continuation of disputes over Settlement implementation
- Uncertainties about effects from future groundwater pumping on Buffalo Pasture

## How to Cope with What We Have

- Stretch Funding; seek alternative-supplemental funding with Settlement funds as match;
- Basin Study to be done to have better handle on projection of future water supplies and for enhancement of supplies;
- Rural Water Study underway to put groundwater to more efficient and beneficial uses to serve more People.

## How to Cope with What We Have

- Irrigation Study underway to rehabilitate infrastructure for more efficient use of surface water;
- Use Settlement funding to re-acquire rights forbeared;
- Market SJCP water for economic benefit;
- Upgrade Water Code to provide for minimizing disputes.

## How to Cope with What We Have

- Develop Water Management Plan for more efficient management and administration of water resources to help minimize disputes;
- Utilize Settlement Agreement terms to monitor groundwater pumping effects and determine mitigation measures necessary.

#### **Issues-Uncertainties**

- Water Rights -Acquisition uncertainties due to competition, funding limitations, market, costs.
- Early money delay impacting necessary early projects implementation and water acquisition.
- U.S.-State dispute over jurisdiction on settlement interpretation and enforcement.
- Conditions Precedent-Will they be met in all good faith?

## Structure and Interface with BIA, Federal Teams and consultants:

- Water Rights Task Force;
- Tribal Council approval of all major aspects of agreements;
- Governor and War Chief participation at major negotiation meetings;
- Two co-spokesmen appointed; Approach is very hands-on.
- Negotiation Team includes legal and technical consultants;

## Structure and Interface with BIA, Federal Teams and Consultants

- BIA technical resources used; limited funding;
- Loan obtained to cover costs;
- Worked with Federal Negotiating Team within parameters of Federal Indian Water Rights Settlement Guidelines;
- Federal Implementation Team assigned to ensure implementation in accordance with Act;
- Pueblo Implementation Team;

## Plans and Steps to Protect Rights and Manage Tribal Water in the Future

- Water Rights Administration Program;
- Water Resource Management Plan;
- Administer/enforce Water Code;
- Permits to control entry and maintenance work;
- Monitoring of stream and ditches flows;
- Legal protests of actions that may affect or impact tribal water rights;
- Groundwater monitoring program to determine fluctuations from seasonal supplies and pumping.

## Plans and Steps to Protect Rights and Manage Tribal Water in the Future

- Watershed management and protection;
- Projection of supplies using technical information;
- Monitor Buffalo Pasture conditions;
- Increase efficiency of use;
- Rehabilitation of irrigation infrastructure;
- Annual assessment of water works and irrigation infrastructure;
- Drought Plan.

### The Future...

- The settlement will avoid litigation costs and promote cooperation;
- Finality is noble goal but not everything will be settled;
- Water management is important;
- Being at headwaters the Pueblo has important land and water resource protection responsibilities that will increase under the settlement;
- Comprehensive community planning necessary for future water needs and uses.

#### In conclusion

- Not an easy or comfortable process; Forbearing exercise of our full rights and other limitations are difficult; In long-run we hope to reacquire those rights forbeared and apply them to our tribal lands.
- Settlement funding is limited for what we are giving up and someday will be gone, and water rights quantified will be what future generations will inherit. Will it be enough?
- The time it takes to settle water rights and for implementation is unbelievable and requires extreme patience. Costs are great and will be on-going so real cost is yet to be determined.
- I commend my tribal elders who are deceased who have their breath in the work that was done to get us where we are.

