1 2	Matthew Campbell, Colo. No. 40808* Thomas Murphy, AZ No. 22953 Jason Searle, Colo. No. 57042* Allison Neswood, Colo. No. 49846*	Paul Spruhan, N.M. No. 12513 Sage G. Metoxen, AZ No.030707** Louis Mallette, N.M. No. 149453* Tamara Hilmi Sakijha, N.Y. No.	
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13	Counsel for the Havasupai Tribe		
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16 17	Chris Heaton,		
16 17 18	DISTRICT	OF ARIZONA	
16 17 18 19	Chris Heaton,	OF ARIZONA No. CV-24-08027-PHX-DLR TRIBAL NATIONS' RULE 24	
16 17 18 19 20	Chris Heaton, Plaintiff,	OF ARIZONA No. CV-24-08027-PHX-DLR	
16 17 18 19 20 21	Chris Heaton, Plaintiff, v. Joseph R. Biden, Jr., et al.,	OF ARIZONA No. CV-24-08027-PHX-DLR TRIBAL NATIONS' RULE 24	
16 17 18 19 20 21 22	Chris Heaton, Plaintiff, v.	OF ARIZONA No. CV-24-08027-PHX-DLR TRIBAL NATIONS' RULE 24	
16 17 18 19 20 21 22 23	Chris Heaton, Plaintiff, v. Joseph R. Biden, Jr., et al.,	OF ARIZONA No. CV-24-08027-PHX-DLR TRIBAL NATIONS' RULE 24	
16 17 18 19 20 21 22 23 24	Chris Heaton, Plaintiff, v. Joseph R. Biden, Jr., et al., Defendants.	OF ARIZONA No. CV-24-08027-PHX-DLR TRIBAL NATIONS' RULE 24	
16 17 18 19 20 21 22 23 24 25	Chris Heaton, Plaintiff, v. Joseph R. Biden, Jr., et al., Defendants.	No. CV-24-08027-PHX-DLR TRIBAL NATIONS' RULE 24 MOTION TO INTERVENE	
16 17 18 19 20 21 22 23 24 25 26	Chris Heaton, Plaintiff, v. Joseph R. Biden, Jr., et al., Defendants. Pursuant to Federal Rule of Civi	No. CV-24-08027-PHX-DLR TRIBAL NATIONS' RULE 24 MOTION TO INTERVENE	

and the Navajo Nation (collectively, "Tribal Nations") respectfully move this court to intervene in the above captioned case. The Tribal Nations have a unique interest in this litigation and seek to intervene to protect that interest. Pursuant to FRCP 24 (c), an answer is attached to this Motion as Exhibit A.

The Tribal Nations fulfill all the criteria to intervene as a matter of right under Rule 24(a)(2) or, in the alternative, for permissive intervention under Rule 24(b)(1). The Tribal Nations seek intervention in support of the Defendants, President Joseph R. Biden, Jr., et al. ("United States") with respect to Plaintiff's claims regarding Baaj Nwaavjo I'tah Kukveni – Ancestral Footprints of the Grand Canyon National Monument ("Ancestral Footprints" or "the Monument").

Counsel for the Tribal Nations conferred with counsel for the parties to determine their position on this motion. Mr. Heaton does not oppose this Motion to Intervene. The United States indicated that it would wait to see the filed motion before it takes a position on the Motion to Intervene.

I. FACTUAL BACKGROUND

Ancestral Footprints receives its name from the Indigenous names given to the area by the Havasupai and Hopi. 88 Fed. Reg. 55331, 55331 (Aug. 15, 2023) ("Monument Proclamation"). Baaj nwaavjo (BAAHJ – NUH-WAAHV-JOH) means "where Indigenous peoples roam" in the Havasupai language, and i'tah kukveni (EE-TAH – KOOK-VENNY) means "our ancestral footprints" in the Hopi language. *Id.* At the center of this region is the Grand Canyon. *Id.* Since time immemorial, the Tribal Nations and several other sister tribal nations have called this region home. The area retains "profound historical, cultural, and religious significance" to the Tribal Nations. *Id.*

In the early years of the National Parks Service, Congress created Grand Canyon National Park (or "the Park"). Sadly, federal "conservation" of the Park was used to justify denying Indigenous Peoples, including the Tribal Nations and

their members, access to their homelands. *Id.* The Tribal Nations continued their traditions on the boundaries of the park, still within their sacred homelands. Years later and after significant shifts in federal Indian policy, the Tribal Nations advocated for additional protections to the federal public lands in the region. These lands to the south, northeast, and northwest of the Park contain over "3,000 known cultural and historic sites, including 12 properties listed on the National Register of Historic Places, and likely a great many more in areas not yet surveyed." *Id.* at 55333. They contain numerous archaeological sites and are "havens for sensitive and endangered species—including the California condor, desert bighorn sheep, and endemic plant and animal species"—all of which are themselves "objects of independent historic or scientific interest." *Id.* at 55332. They contain the markers of historic and continued use by Tribal Nations, including historic trail systems and evidence of ancient habitation. *Id.* at 55333-34. Their landscapes tell a geographic, hydraulic, and biological history that reaches back beyond even tribal historical memory. *Id.* at 55335.

In recognition of these unique resources, on August 8, 2023, President Biden established Ancestral Footprints National Monument. *See id.* at 55331. Within the Proclamation, President Biden sought to empower the Tribal Nations and several other sister tribal nations of the region to provide guidance and recommendations on the management of the Monument. To that end, the Proclamation established the Baaj Nwaavjo I'tah Kukveni — Ancestral Footprints of the Grand Canyon Commission ("Commission"), a self-governing body made up of elected tribal officers from Indigenous Nations with cultural ties to the region, of which the Tribal Nations are members. *Id.* at 55340.

Plaintiff Heaton has now filed this suit seeking to overturn the Monument Proclamation. The Tribal Nations ask that this court grant them intervention in this matter as they have significant interests in the Monument Proclamation and

Ancestral Footprints. Because the Tribal Nations will necessarily be impacted by the outcome of this litigation and are not adequately represented by the existing parties, the Tribal Nations are entitled to intervention here.

II. ARGUMENT

A. The Tribal Nations are Entitled to Intervene as a Matter of Right.

Intervention as of right is governed by FRCP 24(a), which provides, in relevant part:

On timely motion, the court must permit anyone to intervene who: . . . (2) claims an interest relating to the property or transaction that is the subject of the action, and is so situated that disposing of the action may as a practical matter impair or impede the movant's ability to protect its interest, unless existing parties adequately represent that interest.

Fed. R. Civ. P. 24(a).

The four-part test under Rule 24(a) requires:

(1) the applicant must file a timely motion; (2) the applicant must have a "significantly protectable" interest related to the subject matter of the action; (3) the disposition of the action may practically impair or impede the applicant's ability to protect that interest; and (4) that interest must not be adequately represented by the existing parties in the lawsuit.

WildEarth Guardians v. Provencio, No. CV-16-08010-PCT-SMM, 2016 WL 8738252, at *1 (D. Ariz. Aug. 11, 2016) (citing Wilderness Soc'y v. U.S. Forest Serv., 630 F.3d 1173, 1177 (9th Cir. 2011). In the Ninth Circuit, the requirements of Rule 24(a) are interpreted "broadly in favor of . . . intervention[,]" United States v. Oregon, 913 F.2d 576, 587 (9th Cir. 1990), and the court's review is "guided primarily by practical and equitable considerations." Donnelly v. Glickman, 159 F.3d 405, 409 (9th Cir. 1998). "When ruling on a motion to intervene as a matter of right, the court accepts all of the applicant's non-conclusory allegations as true." WildEarth Guardians, No. CV-16-08010-PCT-SMM, 2016 WL 8738252, at *1. The Tribal Nations satisfy all requirements for Rule 24(a) intervention as of right.

1. The Tribal Nations' Motion to Intervene is Timely.

Timeliness is a "threshold requirement for intervention." *Oregon*, 913 F.2d at 588. Timeliness is "determined by the totality of the circumstances" and hinges on "three primary factors:" (1) the stage of the proceeding at which the applicant seeks to intervene; (2) the prejudice the intervention would cause other parties; and (3) the reason for and length of any delay. *Smith v. Los Angeles Unified Sch. Dist.*, 830 F.3d 843, 854 (9th Cir. 2016). The Tribal Nations have filed this motion to intervene just 10 weeks after the case was originally filed, and before the United States has filed any responsive pleading. Granting intervention at this stage would not prejudice any party, as there has been no answer filed, no discovery conducted, and no scheduling conference. Nothing else about the Tribal Nations' intervention would prejudice any party. And lastly, there has been no delay in the Tribal Nations' intervention. Thus, the Tribal Nations' motion is timely.

2. The Tribal Nations have Significantly Protectable Interests in the Present Litigation.

An applicant has a "significant protectable interest" in an action if "(1) it asserts an interest that is protected under some law, and (2) there is a 'relationship' between its legally protected interest and the plaintiff's claims." *Donnelly v. Glickman*, 159 F.3d 405, 409 (9th Cir. 1998) (citing *Nw. Forest Res. Council v. Glickman*, 82 F.3d 825, 837 (9th Cir. 1996)). In *United States v. City of Los Angeles, California*, the Ninth Circuit set out an analytical framework for the interest prong:

The interest test is not a clear-cut or bright-line rule, because no specific legal or equitable interest need be established. Instead, the interest test directs courts to make a practical, threshold inquiry, . . . and is primarily a practical guide to disposing of lawsuits by involving as many apparently concerned persons as is compatible with efficiency and due process.

288 F.3d 391, 398 (9th Cir. 2002) (internal quotation marks, citations, and brackets omitted). As this Court has stated, a "party has a sufficient interest for intervention purposes if it will suffer a practical impairment of its interests as a result of the pending litigation." *WildEarth Guardians*, No. CV-16-08010-PCT-SMM, 2016 WL 8738252, at *2 (quoting *California ex rel. Lockyer v. United States*, 450 F.3d 436, 441 (9th Cir. 2006)).

The importance of the Ancestral Footprints Monument to the Tribal Nations and their members, as the stewards of these lands from time immemorial, is centered in the lands' role as "sacred components of the [Tribal Nations'] origin and history[.]" Monument Proclamation at 55333. The region is the Tribal Nations' homeland, and within the three Monument areas are locations held sacred by the Tribal Nations and their members. *Id.* Indeed, the Proclamation details the history of how Ancestral Footprints were taken from the Tribal Nations, and their efforts to maintain a relationship with these lands. *Id.* at 55331-553333.

As a result, the Tribal Nations were extensively involved in advocating for the designation of Ancestral Footprints Monument. As President Biden acknowledged in his remarks at the signing of the Monument Proclamation, the Tribal Nations "fought for decades to be able to return these lands, to protect these lands from mining and development, to clear them of contamination, [and] to preserve their shared legacy for future generations." DCPD-202300677: Remarks on Signing a Proclamation Establishing the Baaj Nwaavjo I'tah Kukveni - Ancestral Footprints of the Grand Canyon National Monument Near Tusayan, Arizona, 2023 DAILY COMP. PRES. DOC. (Aug. 8, 2023).

The Tribal Nations are also members of the Grand Canyon Tribal Coalition, an intertribal coalition whose member tribal nations are each intimately connected to the region. In April of 2023, the Coalition formally

launched an effort to call on President Biden to designate Ancestral Footprints as a national monument. House Natural Resources Committee Democrats, Press Conference – Baaj Nwaavjo I'tah Kukveni Grand Canyon National Monument Effort, YOUTUBE (April 20, 2023), Designation https://www.youtube.com/watch?v=spcVxJllzYo. These efforts show that the Tribal Nations have a significantly protectable interest in the challenge to the Proclamation — a federal action the Tribal Nations supported and which protects these lands and sacred places for their members. Idaho Farm Bureau Fed'n v. Babbit, 58 F.3d 1392, 1397 (9th Cir. 1995) (a party has a significantly protectable interest "in an action challenging the legality of a measure it has supported."); see United States v. Carpenter, 526 F.3d 1237, 1240 (9th Cir. 2008) (concluding a party can have an interest in preserving resources "for the use and enjoyment of their members.").

The Presidential Proclamation at the heart of this case, standing alone, also establishes the Tribes' personal stake as sovereigns in this litigation. The Tribal Nations have an interest in the monument Commission, established to ensure that the care and management of the monument reflect the Tribal Nations' expertise and values. Monument Proclamation at 55340. Through the Commission, the Tribal Nations, as sovereign nations with government-to-government relationships with the United States, are vested with authority to provide guidance and recommendations on management of their sacred ancestral lands within Ancestral Footprints. *Id.* This is a significant interest that may be impaired as a result of the pending litigation. *WildEarth Guardians*, No. CV-16-08010-PCT-SMM, 2016 WL 8738252, at *2; *c.f. Massachusetts v. EPA*, 549 U.S. 497, 519-20 (2007) (depriving a sovereign of a procedural right, even if it would not guarantee a substantive result, constitutes injury).

The Tribal Nations have several significantly protectable interests in

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Ancestral Footprints grounded in their historical relationship with the region, their history of advocacy to secure protections for it, and government-to-government relationship in managing the monument through the Commission.

3. The Tribal Nations' Interests May, as a Practical Matter, Be Impaired by This Litigation.

If a proposed intervenor "would be substantially affected in a practical sense by the determination made in an action, he should, as a general rule, be entitled to intervene." Sw. Cntr. for Biological Diversity v. Berg, 268 F.3d 810, 822 (9th Cir. 2001) (quoting Fed. R. Civ. P. 24 advisory committee's note to the 1966 amendment). After "finding that a proposed intervenor has a significant protectable interest, courts have little difficulty concluding that the disposition of the case may affect it." WildEarth Guardians, No. CV-16-08010-PCT-SMM, 2016 WL 8738252, at *2 (citing Lockyer, 450 F.3d at 442).

The broad relief requested by the Plaintiff is that Ancestral Footprints be declared unlawful, enjoined, and set aside. Pl. Compl. at 19-20, ECF No. 1. Such relief would destroy the many practical and material protections that the Tribal Nations advocated so hard for.

This litigation may also impair the Tribal Nations' interests in the monument Commission. Plaintiff's challenge to the entire Proclamation establishing the Commission threatens the Tribal Nations' sovereign interests in its government-to-government functions. The existence of the Commission is immensely important for the Tribal Nations as it recognizes the importance of these lands to the Tribes' history, spirituality, and culture. The Commission is permitted to provide "guidance and recommendations," the Secretaries of Interior and Agriculture must "meaningfully engage the Commission," and the Secretaries must consider "integrating the Indigenous Knowledge and special expertise" of the Commission. Monument Proclamation at 55340.

The Commission builds upon the Executive's fulfillment of its obligations to protect and preserve Native religious practices, Executive Order No. 13007, 61 Fed. Reg. 26771 (May 29, 1996) https://www.govinfo.gov/content/pkg/FR-1996-05-29/pdf/96-13597.pdf, as well as the United States' policy to "protect and preserve for American Indians their inherent right of freedom to believe, express, and exercise" their traditional religions, "including but not limited to access to sites, use and possession of sacred objects, and the freedom to worship through ceremonials and traditional rites." 42 U.S.C.A. § 1996.

The Proclamation recognizes the history of dispossession of these lands and the government-to-government relationship between the United States and Tribal Nations. The Tribal Nations' sovereign right to participate in the management of their ancestral lands within Ancestral Footprints is therefore squarely at issue in this case, and the Court should have "little difficulty" concluding that the disposition of the case may affect the Tribal Nations' interests. WildEarth Guardians, No. CV-16-08010-PCT-SMM, 2016 WL 8738252, at *2.

4. The Existing Parties Do Not Adequately Represent the Tribal Nations' Interests.

The burden for showing inadequate representation is "minimal[,]" and is satisfied if proposed intervenors can demonstrate that representation of their interests "may be" inadequate. *Citizens for Balanced Use v. Mont. Wilderness Ass'n*, 647 F.3d 893, 898 (9th Cir. 2011) (citations omitted); *WildEarth Guardians*, No. CV-16-08010-PCT-SMM, 2016 WL 8738252, at *2.

To determine whether the applicant's interests are adequately represented by existing parties, the Court considers:

(1) whether the interest of a present party is such that it will undoubtedly make all the intervenor's arguments; (2) whether the present party is capable and willing to make such arguments; and (3) whether the would-be intervenor would offer any necessary

elements to the proceedings that other parties would neglect.

Nw. Forest Res. Council, 82 F.3d at 838 (citations omitted). The "most important factor" in assessing the adequacy of representation is "how the [applicants'] interest compares with the interests of existing parties." *Arakaki v. Cayetano*, 324 F.3d 1078, 1086 (9th Cir. 2003).

The Ninth Circuit has held that the United States cannot adequately represent Tribal Nations' interests where the Tribal Nations hold sovereign interests in the outcome of the litigation not shared by the United States. *Diné Citizens Against Ruining Our Environment v. Bureau of Indian Affs*, 932 F.3d 843, 855 (9th Cir. 2019) (distinguishing *Sw. Cntr. for Biological Diversity*, 268 F.3d 810, in which sovereignty and sovereign interests were not implicated). And even if parties' interests are presently aligned, if they will "not necessarily remain aligned," the proposed intervenor interest is not adequately represented. *Diné Citizens*, 932 F.3d at 854 (citing *White v. Univ. of Cal.*, 765 F.3d 1010, 1027 (9th Cir. 2014)).

(i) Because of Differing Interests, the United States is Not Necessarily Capable or Willing to "Undoubtably" Make All the Tribal Nations' Arguments.

"Inadequate representation is most likely to be found when the applicant asserts a personal interest that does not belong to the general public." 3B James W. Moore et al., Moore's Federal Practice ¶ 24.07[4], at 24–78 (2d ed. 1995). And where the United States' "overriding interest . . . must be in complying with [the law]," rather than in the outcomes essential to tribal sovereignty and self-governance, the United States is an inadequate representative of Tribal Nations. *Klamath Irrigation Dis. v. United States Bureau of Reclamation*, 48 F. 4th 934, 944 (9th Cir. 2022). Here, the Tribal Nations' interests are grounded in their ancestral relationship to the region and their decades-long efforts to protect these lands.

These interests include the need to protect irreplaceable sites, burials, and

resources critical to their cultural survival and the perpetuation of their ways of life. Equally as important, the Tribal Nations also have governmental interests in having a hand in the management of the lands within the Monument, via the Commission. The Tribal Nations have knowledge, understanding, and connection to Ancestral Footprints and its many places, intrinsically tied to their sovereign and cultural survival, that goes well beyond Federal Defendants' interests. The United States has far more generalized public interests underlying its efforts to defend and preserve Ancestral Footprints. This is in part because the United States' constituency reaches far beyond the Tribal Nations' constituencies, and because the United States does not enjoy the same cultural and ancestral connection to the lands as the Tribal Nations. And while the United States may have an interest in defending its actions, its "overriding interest . . . must be in complying with" applicable laws. Id. This interest "differs in a meaningful sense from [the Tribal Nations'] sovereign interest" in ensuring protections for and a governmental role in the management of their traditional homeland. *Id.* (citing Diné Citizens, 932 F.3d at 856-57) (internal brackets omitted). Even if the Tribal Nations and the federal government share similar goals and legal positions in this litigation, the United States cannot adequately represent the Tribal Nations' sovereign interests.

Even if it were the case that the Tribal Nations' and the United States' interests were currently aligned in this matter, there is a very real risk of a policy shift created by a change in presidential administration. Such a change raises the possibility of a later divergence of interest. See City of Los Angeles, Cal., 288 F.3d at 403; see also Western Energy All. v. Zinke, 877 F.3d 1157, 1169 (10th Cir. 2017). The changing wishes of the administration are "by no means, wholly irrelevant." Sagebrush Rebellion, Inc. v. Watt, 713 F.2d 525, 529 (9th Cir. 1983). And this potential divergence is not speculative. Former President and presumptive 2024

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Republican presidential nominee Donald Trump has previously stated on the 2020 campaign trail that he would consider abolishing national monuments. Steve Mistler, Could Donald Trump Undo the Katahdin Woods and Waters National Public 17, Monument?, New Hampshire Radio (Nov. 2016), https://www.nhpr.org/2016-11-17/could-donald-trump-undo-the-katahdinwoods-and-waters-national-monument. And he did just that to Bears Ears National Monument – purporting to reduce its size from 1.35 to 0.20 million acres, stripping protections for tribal resources, and reducing the power of the tribal co-management Commission – and to Grand Staircase Escalante National Monument and the Northeast Canyons and Seamounts Marine National Monument. See Juliet Eilperin & Joshua Partlow, Haaland urges Biden to fully protect three national monuments weakened by Donald Trump, Washington Post (June 14, 2021) https://www.washingtonpost.com/climate-environment/2021/ 06/14/haaland-biden-national-monuments/. It is also equally as plausible that the United States may argue that the Commission aspect of the Proclamation is severable, should it find it strategic to do so. See, e.g. U.S. Reply in Support of Mot. to Dismiss at 18, ECF No. 166, Garfield Cnty et al. v. Biden et al., Case No. 22cv-00059 (D. Utah May 5, 2023) (arguing severability clause in Bears Ears National Monument Proclamation results in favor of President). The Proclamation here likewise contains a severability clause. Proclamation at 55342.

There is considerable doubt as to whether the United States will raise all of the Tribal Nations' arguments, including considerable doubt as to whether the United States plans to and will continue to raise the Tribal Nations' arguments.

(ii) The Tribal Nations Offer Necessary Elements to the Proceedings Other Parties Would Neglect.

As the traditional stewards of these lands, the Tribal Nations have "expertise apart from that of the [U.S. defendants]" and "offer[] a perspective

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Sagebrush Rebellion, 713 F.2d at 528. For this reason and those mentioned above, the Tribal Nations are not adequately represented by the present parties to the litigation.

Accordingly, all four prongs of the test for intervention as of right are

which differs materially from that of the present parties to this litigation."

Accordingly, all four prongs of the test for intervention as of right are amply satisfied, and the Tribal Nations are entitled to intervention as of right.

B. Alternatively, the Tribal Nations Meet the Requirements for Permissive Intervention.

If this court finds that the Tribal Nations have not established the requirements for intervention as of right, the Tribal Nations respectfully request that this court allow permissive intervention under Federal Rule of Civil Procedure 24(b). "On timely motion, the court may permit anyone to intervene who [...] has a claim or defense that shares with the main action a common question of law or fact." Fed. R. Civ. P. 24(b). "In exercising its discretion, the court must consider whether the intervention will unduly delay or prejudice the adjudication of the original parties' rights." *Id*.

The Tribal Nations seek to intervene in this case for the purpose of addressing the legal and factual issues raised by the Plaintiff regarding Ancestral Footprints, as well as addressing any potential remedy as a result of the court's conclusion. Thus, Rule 24(b)'s common question requirement is met. The second half of the permissive intervention test looks to timeliness and prejudice to the parties. As stated previously, the Tribal Nations' motion is timely, no prejudice will result from granting intervention, and the Tribal Nations bring a perspective to the litigation distinct from that of the other parties on the common questions of law and fact. *See Maverick Gaming LLC v. United States*, No. 3:22-CV-05325-DGE, 2022 WL 4547082, at *2-4 (W.D. Wash. Sept. 29, 2022) (allowing Tribe to permissively intervene so that the court can consider the Tribe's Rule 19 motion

1 to dismiss on the merits). III. 2 Conclusion 3 For the reasons stated above, the Tribal Nations respectfully request that 4 their *Motion for Intervention* be granted. 5 RESPECTFULLY SUBMITTED this 24th day of April 2024. 6 /s/ Paul Spruhan Paul Spruhan, N.M. No. 12513 Sage G. Metoxen, AZ No.030707** Louis Mallette, N.M. No. 149453* Tamara Hilmi Sakijha, N.Y. No. 5844204* Navajo Nation Department of Justice 2521 Old BIA Building P.O. BOX 2010 Window Rock, AZ 86515 Phone: (927) 871-6210 Fax: (928) 871-6177 10 11 paspruhan@nndoj.org smetoxen@nndoj.org 12 lmallette@nndoj.org tsakijha@nndoj.org 13 Counsel for the Navajo Nation 14 Matthew Campbell, Colo. No. 40808* 15 Jason Searle, Colo. No. 57042* Allison Neswood, Colo. No. 49846* 16 Malia Gesuale, Colo. No. 59452* NATIVE AMERICAN RIGHTS FUND 17 250 Arapahoe Avenue Boulder, CO 80302 18 Phone: (303) 447-8760 Fax: (303) 443-7776 19 mcampbell@narf.org searle@narf.org 20 neswood@narf.org gesuale@narf.org Counsel for the Havasupai Tribe and Hopi Tribe 21 22 Denten Robinson, AZ No. 24764 DR LAW PLLC 23 1930 E. Brown Road, Suite 103 Mesa, AZ 85203 24 Phone: (480) 500-6656 denten@drlawfirm.com 25 Counsel for the Havasupai Tribe 26 *Motion for Pro Hac Vice forthcoming 27 **Motion for Admission pending 28

1 2 3 4 5 6 7 8	Matthew Campbell, Colo. No. 40808* Jason Searle, Colo. No. 57042* Allison Neswood, Colo. No. 49846* Malia Gesuale, Colo. No. 59452* NATIVE AMERICAN RIGHTS FUND 250 Arapahoe Avenue Boulder, CO 80302 (t:) (303) 447-8760 mcampbell@narf.org searle@narf.org neswood@narf.org gesuale@narf.org	Paul Spruhan, N.M. No. 12513 Sage G. Metoxen, AZ No.030707 ** Louis Mallette, N.M. No. 149453* Tamara Hilmi Sakijha, N.Y. No. 5844204* Navajo Nation Department of Justice 2521 Old BIA Building P.O. BOX 2010 Window Rock, AZ 86515 (t): (927) 871-6210 paspruhan@nndoj.org smetoxen@nndoj.org lmallette@nndoj.org tsakijha@nndoj.org Counsel for the Navajo Nation	
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13	Counsel for the Havasupai Tribe		
14		DICTRICT COURT	
15	UNITED STATES DISTRICT COURT DISTRICT OF ARIZONA		
16	DISTRICT	A AMZONA	
17	Chris Heaton,		
18			
19	Plaintiff,	No. 3:24-cv-08027-PCT-DLR	
20	v.	TRIBAL NATIONS' ANSWER TO COMPLAINT FOR	
21	T 1 D D' 1 T 1 1	DECLARATORY AND	
22	Joseph R. Biden, Jr., et al.,	INJUNCTIVE RELIEF	
23	Defendants.		
24			
25	Proposed Intervenor Defendants th	ne Havasupai Tribe ("Havasupai"), the	
26	Hopi Tribe ("Hopi"), and the Navajo Nat	• • • • • • • • • • • • • • • • • • • •	
27	Tropi Tribe (Tropi), and the Mavajo Nat.	ion, (conectively, the modes) unough	
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their undersigned counsel, submit this Answer to the Complaint for Declaratory and Injunctive Relief ("Complaint") filed by Plaintiff Chris Heaton (or "Plaintiff"). Any use of the Complaint's headings and numbered paragraphs in this Answer correspond to those set forth in the Complaint and do not constitute an admission by the Tribes of their relevancy or accuracy.

GENERAL DENIAL

The Tribes deny all allegations in the Complaint that have not otherwise been specifically admitted or denied herein.

- 1. The allegations in Paragraph 1 characterize the Complaint to which no response is required.
- 2. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 2. To the extent a response is required, Paragraph 2 is denied.
- 3. The Tribes admit that President Biden issued a proclamation under the Antiquities Act, and that the proclamation "established the Ancestral Footprints National Monument, which spans 917,618 acres." The other allegations in Paragraph 3 constitute legal conclusions to which no response is required. To the extent a response is required, the other allegations in Paragraph 3 are denied.
- 4. The allegations in Paragraph 4 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 4 is denied.
- 5. The allegations in Paragraph 5 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 5 is denied.

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- 6. The allegations in Paragraph 6 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 6 is denied.
- 7. The allegations in Paragraph 7 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 7 is denied.
- 8. Paragraph 8 asks the court to issue a declaratory judgment and injunction which constitutes a legal conclusion to which no response is required. To the extent a response is required, Paragraph 8 is denied.
- 9. The allegations in Paragraph 9 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 9 is denied.
- 10. The allegations in Paragraph 10 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 10 is denied.
- 11. The allegations in Paragraph 11 constitute a legal conclusion to which no response is required. The Tribes are also without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 11. To the extent a response is required, Paragraph 11 is denied.
- 12. The last sentence of Paragraph 12 constitutes a legal conclusion to which no response is required. To the extent a response is required, the last sentence in Paragraph 12 is denied. The Tribes are also without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 12. To the extent a response is required, Paragraph 12 is denied.
- 13. The allegations in Paragraph 13 are admitted.
- 14. The allegations in Paragraph 14 are admitted.
- 15. The allegations in Paragraph 15 are admitted.

- 16. The allegations in Paragraph 16 are admitted.
- 17. The allegations in Paragraph 17 constitute a legal conclusion to which no response is required.
- 18. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 18. To the extent a response is required, Paragraph 18 is denied.
- 19. The allegations in the first part of Paragraph 19 constitute a legal conclusion to which no response is required. The Tribes are without knowledge or information sufficient to form a belief as to the truth of the remainder of Paragraph 19. To the extent a response is required, Paragraph 19 is denied.
- 20. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 20. To the extent a response is required, Paragraph 20 is denied.
- 21. The allegations in Paragraph 21 are admitted.
- 22. The allegations in Paragraph 22 are too vague and ambiguous to admit or deny. To the extent a response is required, Paragraph 22 is denied.
- 23. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 23. To the extent a response is required, Paragraph 23 is denied.
- 24. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 24. To the extent a response is required, Paragraph 24 is denied.
- 25. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 25. In addition, the allegations in Paragraph 25 are too ambiguous and therefore no response is required. To the extent a response is required, Paragraph 25 is denied.

- 26. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 26. To the extent a response is required, Paragraph 26 is denied.
- 27. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 27. To the extent a response is required, Paragraph 27 is denied.
- 28. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 28. To the extent a response is required, Paragraph 28 is denied.
- 29. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 29. To the extent a response is required, Paragraph 29 is denied.
- 30. The allegations in Paragraph 30 constitute a legal conclusion to which no response is required. In addition, the allegations in Paragraph 30 are unduly vague. To the extent a response is required, Paragraph 30 is denied.
- 31. The first sentence in Paragraph 31 constitutes a legal conclusion to which no response is required. To the extent a response is required, the first sentence in Paragraph 31 is denied. Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of the remaining allegations in Paragraph 31. To the extent a response is required, the remaining allegations in Paragraph 31 are denied.
- 32. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 32. To the extent a response is required, Paragraph 32 is denied.
- 33. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 33. To the extent a response is required, Paragraph 33 is denied.

- 34. The allegations in Paragraph 34 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 34 is denied.
- 35. The allegations in Paragraph 35 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 35 is denied.
- 36. The allegations in Paragraph 36 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 36 is denied.
- 37. The allegations in Paragraph 37 constitute a legal conclusion to which no response is required. The allegations in Paragraph 37 are also unduly vague and ambiguous, particularly the use of the word "reservation," and therefore no response is required. To the extent a response is required, Paragraph 37 is denied.
- 38. The allegations in Paragraph 38 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 38 is denied.
- 39. The Tribes admit that President Biden proclaimed 917,618 acres as the Ancestral Footprints Monument. The remaining allegations in Paragraph 39 constitute either a legal conclusion to which no response is required or allegations about which the Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 39. To the extent a response is required, Paragraph 39 is denied.
- 40. The allegations in Paragraph 40 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 40 is denied.
- 41. The Tribes admit the allegations in Paragraph 41.

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52. The Tribes are without knowledge or information sufficient to form a belief

as to the truth of all or part of Paragraph 52. The allegations in Paragraph

- 61. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 61. To the extent a response is required, Paragraph 61 is denied.
- 62. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 62. To the extent a response is required, Paragraph 62 is denied.
- 63. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 63. To the extent a response is required, Paragraph 63 is denied.
- 64. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 64. To the extent a response is required, Paragraph 64 is denied.
- 65. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 65. To the extent a response is required, Paragraph 65 is denied.
- 66. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 66. To the extent a response is required, Paragraph 66 is denied.
- 67. The Tribes are without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 67. To the extent a response is required, Paragraph 67 is denied.
- 68. The allegations in Paragraph 68 constitute a legal conclusion to which no response is required. The Tribes are also without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 68. To the extent a response is required, Paragraph 68 is denied.
- 69. The allegations in Paragraph 69 constitute a legal conclusion to which no response is required. The allegations of Paragraph 69 are also ambiguous

and therefore no response is required. To the extent a response is required, Paragraph 69 is denied.

- 70. The Tribes admit the allegations in Paragraph 70.
- 71. The Tribes admit the allegations in Paragraph 71.
- 72. The allegations in Paragraph 72 constitute a legal conclusion to which no response is required. The allegations of Paragraph 72 are also ambiguous. To the extent a response is required, Paragraph 72 is denied.
- 73. The allegations in Paragraph 73 constitute a legal conclusion to which no response is required. The allegations of Paragraph 73 are also highly speculative, unduly vague, and ambiguous and therefore no response is required. To the extent a response is required, Paragraph 73 is denied.
- 74. The Tribes are without knowledge or information sufficient to form a belief as to the truth of the first sentence of Paragraph 74. To the extent a response is required, the first sentence of Paragraph 74 is denied. The remaining allegations in Paragraph 74 constitute a legal conclusion to which no response is required. To the extent a response is required, the remaining allegations of Paragraph 74 are denied.
- 75. The Tribes are without knowledge or information sufficient to form a belief as to the truth of the first sentence of Paragraph 75. To the extent a response is required, the first sentence of Paragraph 75 is denied. The second sentence in Paragraph 75 constitutes a legal conclusion to which no response is required. To the extent a response is required, the second sentence of Paragraph 75 is denied.
- 76. The allegations in Paragraph 76 constitute a legal conclusion to which no response is required. The Tribes are also without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 76. To the extent a response is required, Paragraph 76 is denied.

- 77. The allegations in Paragraph 77 constitute a legal conclusion to which no response is required. The Tribes are also without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 77. To the extent a response is required, Paragraph 77 is denied.
- 78. The allegations in Paragraph 78 constitute a legal conclusion to which no response is required. The Tribes are also without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 78. To the extent a response is required, Paragraph 78 is denied.
- 79. The allegations in Paragraph 79 constitute a legal conclusion to which no response is required. The Tribes are also without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 79. To the extent a response is required, Paragraph 79 is denied.
- 80. The allegations in Paragraph 80 constitute a legal conclusion to which no response is required. The Tribes are also without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 80. To the extent a response is required, Paragraph 80 is denied.
- 81. The Tribes are without knowledge or information sufficient to form a belief as to the truth of the first sentence of Paragraph 81. The allegations in the second sentence of Paragraph 81 constitute a legal conclusion to which no response is required. The allegations of Paragraph 81 are also highly speculative, unduly vague, and ambiguous and therefore no response is required. To the extent a response is required, Paragraph 81 is denied.
- 82. The Tribes admit the allegations in the first sentence of Paragraph 82. The second sentence in Paragraph 82 constitutes a legal conclusion to which no response is required. To the extent a response is required, the second sentence in Paragraph 82 is denied.

- 83. The allegations in Paragraph 83 constitute a legal conclusion to which no response is required. The allegations of Paragraph 83 are also highly speculative, unduly vague, and ambiguous and therefore no response is required. To the extent a response is required, Paragraph 83 is denied.
- 84. The allegations in Paragraph 84 constitute a legal conclusion to which no response is required. The allegations of Paragraph 84 are also highly speculative, unduly vague, and ambiguous and therefore no response is required. To the extent a response is required, Paragraph 84 is denied.
- 85. The allegations in Paragraph 85 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 85 is denied.
- 86. The allegations in Paragraph 86 constitute a legal conclusion to which no response is required. The allegations of Paragraph 86 are also highly speculative, unduly vague, and ambiguous and therefore no response is required. To the extent a response is required, Paragraph 86 is denied.
- 87. The allegations in Paragraph 87 constitute a legal conclusion to which no response is required. The allegations of Paragraph 87 are also highly speculative, unduly vague, and ambiguous and therefore no response is required. To the extent a response is required, Paragraph 87 is denied.
- 88. The allegations in Paragraph 88 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 88 is denied.
- 89. The allegations in Paragraph 89 constitute a legal conclusion to which no response is required. The allegations of Paragraph 89 are also highly speculative, unduly vague, and ambiguous and therefore no response is required. To the extent a response is required, Paragraph 89 is denied.

1	90. The allegations in Paragraph 90 constitute a legal conclusion to which no
2	response is required. To the extent a response is required, Paragraph 90 is
3	denied.
4	91. The allegations in Paragraph 91 constitute a legal conclusion to which no
5	response is required. To the extent a response is required, Paragraph 91 is
6	denied.
7	92. Paragraph 92 characterizes Plaintiff's Count I, to which no response is
8	required.
9	93. The allegations in Paragraph 93 constitute a legal conclusion to which no
10	response is required.
11	94. The allegations in Paragraph 94 constitute a legal conclusion to which no
12	response is required. To the extent a response is required, Paragraph 94 is
13	denied.
14	95. The allegations in Paragraph 95 constitute a legal conclusion to which no
15	response is required. To the extent a response is required, Paragraph 95 is
16	denied.
17	96. The allegations in Paragraph 96 constitute a legal conclusion to which no
18	response is required. To the extent a response is required, Paragraph 96 is
19	denied.
20	97. The allegations in Paragraph 97 constitute a legal conclusion to which no
21	response is required. To the extent a response is required, Paragraph 97 is
22	denied.
23	98. The allegations in Paragraph 98 constitute a legal conclusion to which no
24	response is required. To the extent a response is required, Paragraph 98 is
25	denied.
26	99. Paragraph 99 characterizes Plaintiff's Count II, to which no response is
27	required.

1	100. The allegations in Paragraph 100 constitute a legal conclusion to which no
2	response is required. To the extent a response is required, Paragraph 100
3	is denied.
4	101. The allegations in Paragraph 101 constitute a legal conclusion to which no
5	response is required. To the extent a response is required, Paragraph 101
6	is denied.
7	102. The allegations in Paragraph 102 constitute a legal conclusion to which no
8	response is required. The allegations of Paragraph 102 are also ambiguous
9	and therefore no response is required. To the extent a response is required,
10	Paragraph 102 is denied.
11	103. The allegations in Paragraph 103 constitute a legal conclusion to which no
12	response is required. To the extent a response is required, Paragraph 103
13	is denied.
14	104. Paragraph 104 characterizes Plaintiff's Count III to which no response is
15	required.
16	105. The allegations in Paragraph 105 constitute a legal conclusion to which no
17	response is required. The allegations of Paragraph 105 are also ambiguous
18	and therefore no response is required. To the extent a response is required,
19	Paragraph 105 is denied.
20	106. The allegations in Paragraph 106 constitute a legal conclusion to which no
21	response is required. To the extent a response is required, Paragraph 106
22	is denied.
23	107. The allegations in Paragraph 107 are comprised of personal opinions and
24	legal conclusions to which no response is required. To the extent a response
25	is required, Paragraph 107 is denied.
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- 108. The allegations in Paragraph 108 are comprised of personal opinions and legal conclusions to which no response is required. To the extent a response is required, Paragraph 108 is denied.
- 109. The allegations in Paragraph 109 constitute a legal conclusion to which no response is required. The Tribes are also without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraph 109. The allegations of Paragraph 109 are also unduly vague and ambiguous, particularly the use of the word "reservation," and therefore no response is required. To the extent, a response is required, Paragraph 109 is denied.
- 110. The allegations in Paragraph 110 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 110 is denied.
- 111. Paragraph 111 characterizes Plaintiff's Count IV to which no response is required.
- 112. The allegations in Paragraph 112 constitute a legal conclusion to which no response is required. The allegations of Paragraph 112 are also ambiguous and therefore no response is required. To the extent a response is required, Paragraph 112 is denied.
- 113. The allegations in Paragraph 113 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 113 is denied.
- 114. The allegations in Paragraph 114 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 114 is denied.

- is denied. is denied. is denied. is denied. is denied. is denied.
 - 115. The allegations in Paragraph 115 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 115 is depict.
 - 116. The allegations in Paragraph 116 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 116 is denied.
 - 117. The allegations in Paragraph 117 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 117 is denied.
 - 118. The allegations in Paragraph 118 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 118 is denied.
 - 119. The allegations in Paragraph 119 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 119 is denied.
 - 120. The allegations in Paragraph 120 constitute a legal conclusion to which no response is required. To the extent a response is required, Paragraph 120 is denied.

REQUESTED RELIEF

121. The remainder of the Complaint outlines the Plaintiff's requested relief in paragraphs 1 through 4. The allegations in those Paragraphs constitute legal conclusions to which no response is required. The Tribes are also without knowledge or information sufficient to form a belief as to the truth of all or part of Paragraphs 1 through 4 under "Requested Relief." To the extent a response is required, Paragraphs 1 through 4 under "Requested Relief" are denied.

AFFIRMATIVE DEFENSES 1 2 1. Plaintiff lacks Article III standing to establish subject-matter jurisdiction. 3 2. Plaintiff fails to establish this Court's subject-matter jurisdiction to award 4 Plaintiff some or all of the relief requested in his Complaint. 5 3. Plaintiff has failed to state any claim on which relief can be granted. 6 RESPECTFULLY SUBMITTED this 24th day of April 2024. 7 s/ Paul Spruhan Paul Spruhan, N.M. No. 12513 Sage G. Metoxen, AZ No.030707** Louis Mallette, N.M. No. 149453* Tamara Hilmi Sakijha, N.Y. No. 5844204* 10 Navajo Nation Department of Justice 2521 Old BIA Building P.O. BOX 2010 11 Window Rock, AZ 86515 (t): (927) 871-6210 12 (f): (928) 871-6177 paspruhan@nndoj.org 13 smetoxen@nndoj.org lmallette@nndoj.org 14 tsakijha@nndoj.org 15 Counsel for the Navajo Nation 16 Matthew Campbell, Colo. No. 40808* 17 Jason Searle, Colo. No. 57042* Allison Neswood, Colo. No. 49846* Malia Gesuale, Colo. No. 59452* 18 NATIVE AMERICAN RIGHTS FUND 19 250 Arapahoe Avenue Boulder, CO 80302 Phone: (303) 447-8760 20 Fax: (303) 443-7776 21 mcampbell@narf.org searle@narf.org neswood@narf.org 22 gesuale@narf.org 23 Counsel for Applicants Havasupai Tribe and Hopi Tribe 24 Denten Robinson, AZ No. 24764 25 DR LAW PLLC 1930 E. Brown Road, Suite 103 26 Mesa, AZ 85203 Phone: (480) 500-6656 27 denten@drlawfirm.com 28

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